

# Office of the Governor of Guam

P.O. Box 2950 Hagåtña, Guam 96932 TEL: (671) 472-8931 • FAX: (671) 477-4826 • EMAIL: governor@mail.gov.gu

Felix Perez Camacho Governor

Kaleo Scott Moylan
Lieutenant Governor

College College Particles Speaker

DEC 31 2004

4:34 FM

3 1 DEC 2004

The Honorable Vicente C. Pangelinan Speaker Mina' Bente Siete Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 322 (LS), "AN ACT TO PROHIBIT THE GOVERNMENT OF GUAM FROM PURCHASING ALCOHOLIC BEVERAGES, BY *ADDING* §22401.1 TO ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5, GUAM CODE ANNOATED," now designated as **Public Law 27-152**.

Sinseru yan Magåhet,

FELIX P. CAMACHO

I Maga'låhen Guåhan Governor of Guam

Attachment: copy attached of signed bill

cc: The Honorable Tina Rose Muna-Barnes

Senator and Legislative Secretary

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Bill No. 322 (LS), "AN ACT TO PROHIBIT THE GOVERNMENT OF GUAM FROM PURCHASING ALCOHOLIC BEVERAGES, BY ADDING §22401.1 TO ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5, GUAM CODE ANNOTATED," was on the 20<sup>th</sup> day of December, 2004, duly and regularly passed.

Attested:	vicente (ben) c. pangelinan Speaker
Tina Rose Muña Barnes Senator and Legislative Secretary	
This Act was received by I Maga'lahen Guåha at _5:50_ o'clock _PM.	an this day of December, 2004,
APPROVED:	Assistant Staff Officer  Maga'lahi's Office
FELIX P. CAMACHO I Maga'lahen Guåhan	
Date: <u>December 30, 2004</u>	
Public Law No. 27-152	

Bill No. 322 (LS) As amended on the Floor.

Introduced by:

1

v. c. pangelinan
F. B. Aguon, Jr.
I. M.S. Brown
F. R. Cunliffe
Carmen Fernandez
Mark Forbes
L. F. Kasperbauer
R. Klitzkie
L. A. Leon Guerrero
J. A. Lujan
T. R. Muña Barnes
J. M. Quinata
R. J. Respicio
Toni Sanford
Ray Tenorio

AN ACT TO PROHIBIT THE GOVERNMENT OF GUAM FROM PURCHASING ALCOHOLIC BEVERAGES, BY ADDING §22401.1 TO ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5, GUAM CODE ANNOTATED.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan
finds that serving alcoholic beverages at Guam's state functions and affairs
has become an accepted practice. Although this seems to be a hospitable
gesture as part of entertaining guests, particularly on an evening with
dignitaries, it certainly is not an acceptable way of spending taxpayers'
money.

It is therefore the intent of *I Liheslaturan Guåhan* to prohibit all three branches of the government of Guam from spending our limited government resources on alcoholic beverages.

**Section 2.** A new §22401.1 is hereby *added* to Article 4, Chapter 22, Division 2 of Title 5, Guam Code Annotated, to read as follows:

"§22401.1. Expenditures on Alcoholic Beverages Illegal. No officer, employee, or agent of any public corporation or of any branch, department, agency, or instrumentality of the government of Guam, including, but not limited to, the Guam Power Authority, the Guam Telephone Authority, the A. B. Won Pat International Airport Authority Guam, the Guam Economic Development and Commerce Authority, the Guam Housing Corporation, the Government of Guam Retirement Fund, the Jose D. Leon Guerrero Commercial Port, the Guam Waterworks Authority, the Guam Visitors Bureau, the Guam Memorial Hospital Authority, and Boards and Commissions established by law or rule, shall, directly or indirectly, make or authorize any expenditure for the purchase of or reimbursement for alcoholic beverages, or solicit, accept or receive any alcoholic beverages as a gift or donation for any government function or affair."

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FELIX P. CAMACHO

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Governor of Guam

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### FRANK B. AGUON, JR.

### Vice Speaker

December 15, 2004

#### **MEMORANDUM**

The Honorable ben c. pangelinan Speaker, I Mina' Bente Siete Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Via: Honorable Senator Lou Leon Guerrero, Committee on Rules & Health

Dear Speaker pangelinan:

The Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform, to which was referred, Bill No. 322 (COR) - An Act to prohibit the Government of Guam from purchasing alcoholic beverages, by adding Section 22402 to Article 4 of Chapter 22 of Division 2 of Title 5, Guam Code Annotated, has had the same under consideration, and now wishes to report back the same with the recommendation **TO DO PASS.** 

The voting record is as follows:

TO PASS	
NOT TO PASS	C
TO ABSTAIN DUE TO POTENTIAL CONFLICT	
TO PLACE IN INACTIVE FILE	O

Copies of the Committee Report and other pertinent documents are attached. Thank you for your attention to this matter. Dangkolo' Na Si Yu'os Ma'ase.

Respectfully,

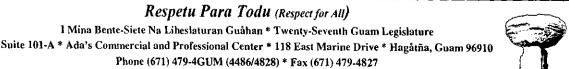
FRANK BLAS AGUON, JA

Vice Speaker/Senator

I Mina' Bente Siete Na Liheslaturan Guåhan

27-152







#### FRANK B. AGUON, JR.

#### Vice Speaker

November 19, 2004

#### MEMORANDUM

TO:

Members, Committee on Appropriations and Budgeting, General Governmental

Operations, Reorganization and Reform

FROM:

Vice Speaker Frank B. Aguon, Jr.

Chairman, Committee on Appropriations and Budgeting, General Governmental

Operations, Reorganization and Reform

SUBJECT: Committee Report – Bill No. 322 (COR): An Act to prohibit the Government of Guam from purchasing alcoholic beverages, by adding Section 22402 to Article 4 of Chapter 22 of Division 2 of Title 5, Guam Code Annotated.

Transmitted herewith for your information and action is the report on Bill No. 322 (COR) from the Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill 322 (COR)
- 4. Public Hearing Sign-in Sheet
- 5. Notice of Public Hearing

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me. Dangkolo' Na Si Yu'os Ma'ase.

Respectfully,

FŘANK BLAS AGUON, JR.

Vice Speaker/Senator

t Mina Bente-Siele Na Liheslaturan Guåhan







### FRANK B. AGUON, JR.

Vice Speaker

# Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform VOTING SHEET

Bill 322: An Act to prohibit the Government of Guam from purchasing alcoholic beverages, by adding Section 22402 to Article 4 of Chapter 22 of Division 2 of Title 5, Guam Code Annotated.

Committee	To	Not to	To Abstain	To place
Members	Pass	Pass	due to potential Conflict	in Inactive File
FRANK B. AGUON, JR.				
ANTOINETTE D. SANFORD		<del></del>		<del></del>
Vice Chair ADU IEON QUERRERO	/			
TINA R.MUNA-BARNES				
Member		·		
JOHN M. QUINATA Member	Non	<i>/</i>		
RORY J. RESPICIO Member	M			
CARMEN FERNANDEZ Member			<del></del>	
MARK FORBES Member	<del></del>			
LAWRENCE F. KASPERBAUER				







Vice Speaker

# I MINA' BENTE SIETE NA LIHESLATURAN GUÅHAN

Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform

### VICE SPEAKER FRANK B. AGUON, JR. CHAIRMAN

Committee Report On Bill No. 322 (COR)

"AN ACT TO PROHIBIT THE GOVERNMENT OF GUAM FROM PURCHASING ALCOHOLIC BEVERAGES, BY ADDING SECTION 22402 TO ARTICLE 4 OF CHAPTER 22 OF DIVISION 2 OF TITLE 5, GUAM CODE ANNOTATED."





#### I. Overview

The Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform held a public hearing on Bill No. 322 (COR) at 9:00 a.m. on Friday, November 19, 2004 in the Public Hearing Room, I Liheslaturan Guåhan. Public notice for this hearing was made on: Friday, November 12, 2004 and Thursday, November 18, 2004 in the Pacific Daily News in the form of a paid advertisement.

#### Senators present at the public hearing were:

Vice Speaker Frank B. Aguon, Jr., Chairman Senator Toni Sanford, Vice-Chair Senator Carmen Fernandez, Member Speaker ben pangelinan Senator Robert Klitzkie

#### II. Summary of testimony

No members of the public appeared personally to submit testimony on Bill 322.

Chairman Aguon invited the bill's author, Speaker pangelinan, to comment on his bill for the record. Speaker pangelinan stated that since the hearing was announced he had received comments via e-mail suggesting further amendments to the bill, such as prohibiting solicitation of alcoholic beverages by government employees for official functions. He stressed that the bill was intended only to affect official functions, not other functions such as those hosted by employee associations.

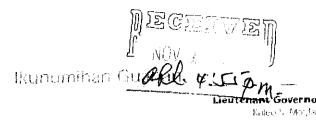
Subsequent to the hearing, written testimony was received from the GEDCA Administrator (attached) requesting the bill to be amended.

#### III. Findings and recommendation

The Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform finds that Bill No. 322 (COR) effectively prohibits spending of public funds on alcoholic beverages at official functions.

Accordingly, the Committee on Appropriations and Budgeting, General Governmental Operations, Reorganization and Reform, to which Bill No. 322 (COR) was referred does hereby submit to *I Mina' Bente Siete Na Liheslaturan Guåhan* **TO DO PASS** Bill No. 322 (COR): "An Act to prohibit the Government of Guam from purchasing alcoholic beverages, by adding Section 22402 to Article 4 of Chapter 22 of Division 2 of Title 5, Guam Code Annotated".

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#### Aturidad Inadilanton

Governor relicible Cornection

November 19, 2004

Vice Speaker Frank B. Aguon, Jr. Committee on Appropriations and Budgeting. General Governmental Operations. Reorganization and Reform 27<sup>th</sup> Guam Legislature

Re: Bill No. 322, "An act to prohibit the Government of Guam from parchasing alcoholic beverages, by adding section 22402 to article 4 of chapter 22 division 2 of title 5, Guam code annotated."

Dear Mr. Vice Speaker:

We were not able to attend today's hearing because of a previously scheduled meeting. However, we are submitting the comments below for inclusion in the hearing record.

If passed into law, this measure will create an awkward and unfair situation for public employees who, among other duties, have responsibility to cultivate business relationships that can be of benefit to the public.

In the case of GEDCA, for instance, business discussions often center around dinner and lunch meetings where guests often partake of cocktails before the meal, and wine served as part of the meal. These social norms in the conduct of business would be in direct conflict with the bill as written.

Employees would be faced with either having to use their personal funds, while conducting public business, or face the embarrassing prospect of asking guests to pay for drinks at events to which we have invited them.

That said, we do appreciate that abuses can and do arise, an unfortunate issue requiring better management discipline and control. If the issue is abuse, however, then this bill should be amended so that it does not impair the ability of public employees to do their jobs in a manner that is consistent with accepted business practices.

I would suggest further that post dinner or lunch entertainment, involving heavy drinking and social contacts, be "recognized as not a necessary" activity in cultivating a business relationship that would justify involving the use of public funds. As in many private companies, these after hours functions are treated as personal entertainment, for which individuals involved must pay.

Gerald S.A. Pérez
Administrator

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